

Washington Recycling Reform Act Advisory Council

MEETING #3

April 29, 2026

10:00-1:30pm PT

Seattle Municipal Tower

Meeting Agenda

I. Welcome

- a. Review agenda
- b. Attendance
- c. Call for disclosure of conflicts of interest related to today's meeting agenda

II. Feedback Agenda Items

III. Ecology Updates

- a. Progress Report
- b. Rule Update

IV. Subcommittee Updates

- a. Needs Assessment Subcommittee – status update
- b. Equity Subcommittee – status update
- c. Statewide Lists Subcommittee – status update

V. Produce Organization Updates

- a. Julie Gilbertson, Circular Action Alliance
- b. David Lawes, Interchange 360

VI. Statewide Lists Development

- a. Ecology summary of Candidate Materials List and Evaluation
- b. Advisory Council Discussion

VII. Lunch

VIII. Resume Statewide List Discussion

IX. Public Comment

X. Preview of Next Meeting Content

XI. Adjourn

RRA Advisory Council Purpose & Objectives

Purpose

The purpose of the Recycling Reform Act Advisory Council (council) and its subcommittees is to advise the Washington State Department of Ecology (Ecology) and the Producer Responsibility Organization (PRO) on implementation of the Recycling Reform Act (RRA). The council offers diverse perspectives and practical insights to help inform policy decisions related to recycling system design, performance, and equity.

Objectives

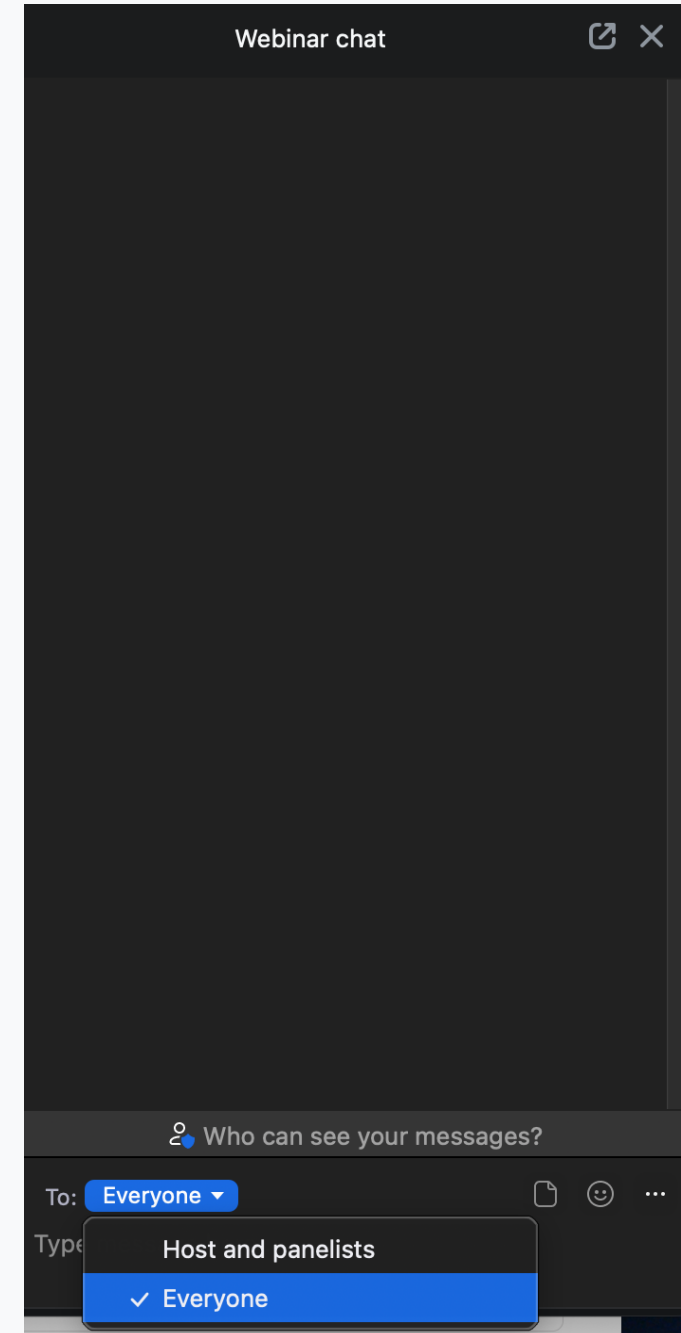
The objective of the council is to give advice and recommendations to Ecology and the PRO to support effective implementation of the RRA, including:

- a. Identifying system gaps, needs, and implementation challenges
- b. Elevating equity and environmental justice considerations
- c. Ensuring representation of diverse perspectives across Washington's recycling system
- d. Balancing the needs and interests of the groups each council member represents with the best interest of the program overall

Council input is intended to help Ecology and the PRO carry out the law effectively, equitably, and in alignment with legislative intent.

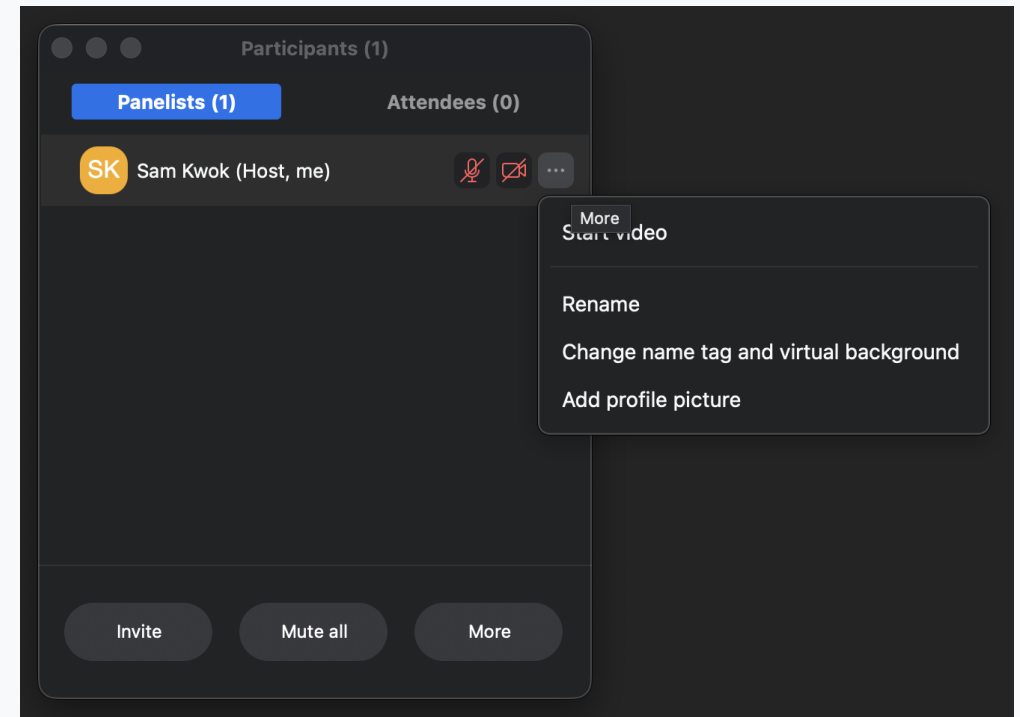
Housekeeping

- All public participants are observers and in listen-only mode. Microphones are muted. The chat is not available for public attendees to use, but they may still see the chat. **Public attendees should use Q&A function for any public comment.** The Q&A button can be opened at the bottom of your toolbar.
- Council members will be able to raise hands and come off mute to communicate. **If using chat, please make sure all messages are sent to "Everyone" (see right).**
 - All panelists should open the chat box now and ensure that "To" is to "Everyone" above the box to type.
- If council members experience any A/V issues throughout the webinar, Sam Kwok is available for technical support.



Housekeeping

- Live captioning is enabled for meetings. Participants have the option to toggle it on and off at the bottom of their toolbar.
- Council members should rename themselves to include: **name, organization, seat represented (e.g., Rick Vahl, Waste Connections, Solid Waste)**.
 - Public attendees are welcome to do the same.



RRA Advisory Council Members

Member	Affiliation	Category Represented
Megan Daum	American Beverage Association	Producers/manufacturer trade association
Danielle Waterfield	AMERIPEN	Producers/manufacturer trade association
Casey Bouchard	Methow Recycles	Recycling facility
Jeff Zillich	WM	Recycling facility
Rick Vahl	Waste Connections	Solid waste collection/hauling
Amanda Dalton	Northwest Grocery Retail Association	Retailers of covered materials
Moji Igun	Zero Waste Washington	Statewide environmental organization
Ming-Ming Tung-Edelman	Refugee Artisan Initiative	CBO/environmental justice organization
Alissa Campbell	Recology	MRF
Jay Blazey	Cedar Grove	Compost facility/composting interests
Trace Bradburn	City of Spokane	Local government
McKenna Morrigan	Seattle Public Utilities	Local government
Becci Piepel	Douglas County Solid Waste	Local government
Grant Williams	Tribal Solid Waste Advisory Network	Tribal solid waste interests
Jocelyn Quarrell	Bold Reuse	Reuse / refill systems
Karen Hultgren	Pierce County	Other interested parties
Michael Liptack	Friday Harbor	Other interested parties
Peter Lyon	WA State Department of Ecology	Ecology representative (non-voting)
Julie Gilbertson	CAA	PRO representative (non-voting)

Public Comment Process

- Attendees interested in **providing verbal public comment should indicate their interest and specify their topic in the Q&A box only**. Speakers are selected on a first-come, first-served basis and will be informed.
 - Please note that if you are joining the meeting via dial-in, you will not be able to use the Q&A box function. If you wish to provide verbal comment during the 10-minute public comment period, please use *9 to raise your hand.
- If in-person, please sign up for public comment on the sign-up sheet. Attendees will be called first-come, first-served based on when they signed up.
- Public comments are limited to the meeting's agenda items.
- Each person commenting will have a maximum of 2 minutes to speak. Speakers will have a timer to share their comments. It will ding when time is up and they will be automatically muted.
- Public commenters may lose their time or future commenting privileges if they are off topic with the current agenda or are disruptive to the orderly conduct of the meeting (e.g., using hate speech, political rhetoric or promotional content).
- If time remains in the 10-minute public comment portion of the meeting, the facilitator will prompt for raised hands to speak in the remaining time.
- Participants may also submit their comments via email to rraadvisorycouncil@cplusc.com.

Open Public Meetings Act

RCW 42.56: Public records act

RCW 42.30: Open public meetings act

- RRA advisory council must comply with OPMA (RCW 70A.208.050(8)(b))
- Meetings are open to the public for all deliberations and discussions
- Post agenda, meeting schedule, and minutes (notes)
- Actions and votes must be public
- All conversations and comments in the virtual chat must be viewable by all attendees and must be directed to "Everyone"
- Official business may only be conducted in meetings open to the public (e.g., no council or subcommittee discussions via email)
- Any documents shared for committee comments/edits must also be available and accessible to the public

Conflicts of Interest

- Members must disclose any actual, potential, or perceived conflict of interest as soon as it arises and before participating in discussion of the relevant topic. Disclosures will be made verbally at the onset of meetings and/or in writing to the facilitation team prior to meetings.
- In most cases, disclosure alone is sufficient, and a council member can still participate in discussion after the disclosure is made.
- In the case of a conflict-of-interest disclosure where the member or their organization stands to receive a direct financial or regulatory benefit from a specific recommendation, the member will self-identify the conflict of interest and recuse themselves from participating in the discussion and from any vote related to that agenda item.
- In general, members should self-identify conflicts of interest and recuse themselves from discussion when appropriate. However, the council chair can also determine that a member has a conflict of interest and ask them to officially disclose the conflict, and if needed, recuse themselves from discussion. The vice chair may step into this role if the chair is the person with a conflict and they opt not to self-disclose or recuse themselves from discussion.

FEEDBACK AGENDA ITEMS

- ADVANCE DISCUSSION QUESTIONS
- SUBCOMMITTEE VOTING
- OPEN QUESTIONS FROM LAST MEETING

Feedback Agenda Items

- Discussion Questions in Advance
 - The Council will aim to share specific discussion questions in advance and note in agenda, if available.
- Tech Issues with Verbal Public Comment
 - If joining by phone (dial-in), you can raise your hand to indicate interest in public comment by hitting *9 on the keypad. You will be allowed to unmute yourself for comment.

Feedback Agenda Items

- Subcommittee Voting and Delegation
 - Subcommittees will not be voting on actions. All votes will be held at the Advisory Council. Subcommittee members may send delegates to represent members in discussions.
- Open questions surrounding statewide lists re: collection and covered materials
 - These questions will be discussed during Ecology updates and Statewide List Subcommittee Discussion, respectively. Members are free to raise these concerns again if they feel their questions aren't addressed.

ECOLOGY UPDATES

- PROGRESS REPORT – LAUREN DIRE, ECOLOGY
- RULE UPDATE– LAUREN DIRE, ECOLOGY

SUBCOMMITTEE UPDATES

- NEEDS ASSESSMENT SUBCOMMITTEE – STATUS UPDATE
 - First Meeting: 5/20, 10-11:30AM
- EQUITY SUBCOMMITTEE – STATUS UPDATE
 - First Meeting: 5/4, 10-11:00AM
- STATEWIDE LISTS SUBCOMMITTEE – BRIEF STATUS UPDATE

PRODUCER ORGANIZATION UPDATES

- JULIE GILBERTSON, CIRCULAR ACTION ALLIANCE
- DAVID LAWES, INTERCHANGE 360



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CAA's Role as the PRO in Washington

Washington's Recycling Reform Act Advisory Council Meeting
April 29, 2026

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Anti-Trust Reminder

Circular Action Alliance is subject to federal, state, and international antitrust/ competition laws and has a policy of strict compliance with these laws, without exception.

These antitrust laws prohibit competitors from engaging in actions that could result in an unreasonable restraint of trade.

Consequently, competitors must avoid discussing certain topics when they are together, meeting virtually, or at any other time:

- Prices, fees, rates, profit margins, discounts, promotions, rebates, or other terms or conditions of sale;
- Pricing strategies, methods, trends, plans, or timing of price changes;
- Salaries, costs, and other factors that affect pricing; the hiring or recruitment of other members' employees;
- Allocation of markets or customers or division of territories;
- Topics that may lead participants to not deal with or to boycott a particular supplier, customer, or third party;
- Reductions of output; bid-rigging;
- Or any other anti-competitive topics or actions.

Failure to comply with these antitrust laws will not be accepted.

Agenda

1. Overview of the PRO
2. EPR Across the States
3. PRO Responsibilities in WA
4. CAA Timelines in WA
5. Ways to Engage
6. Questions

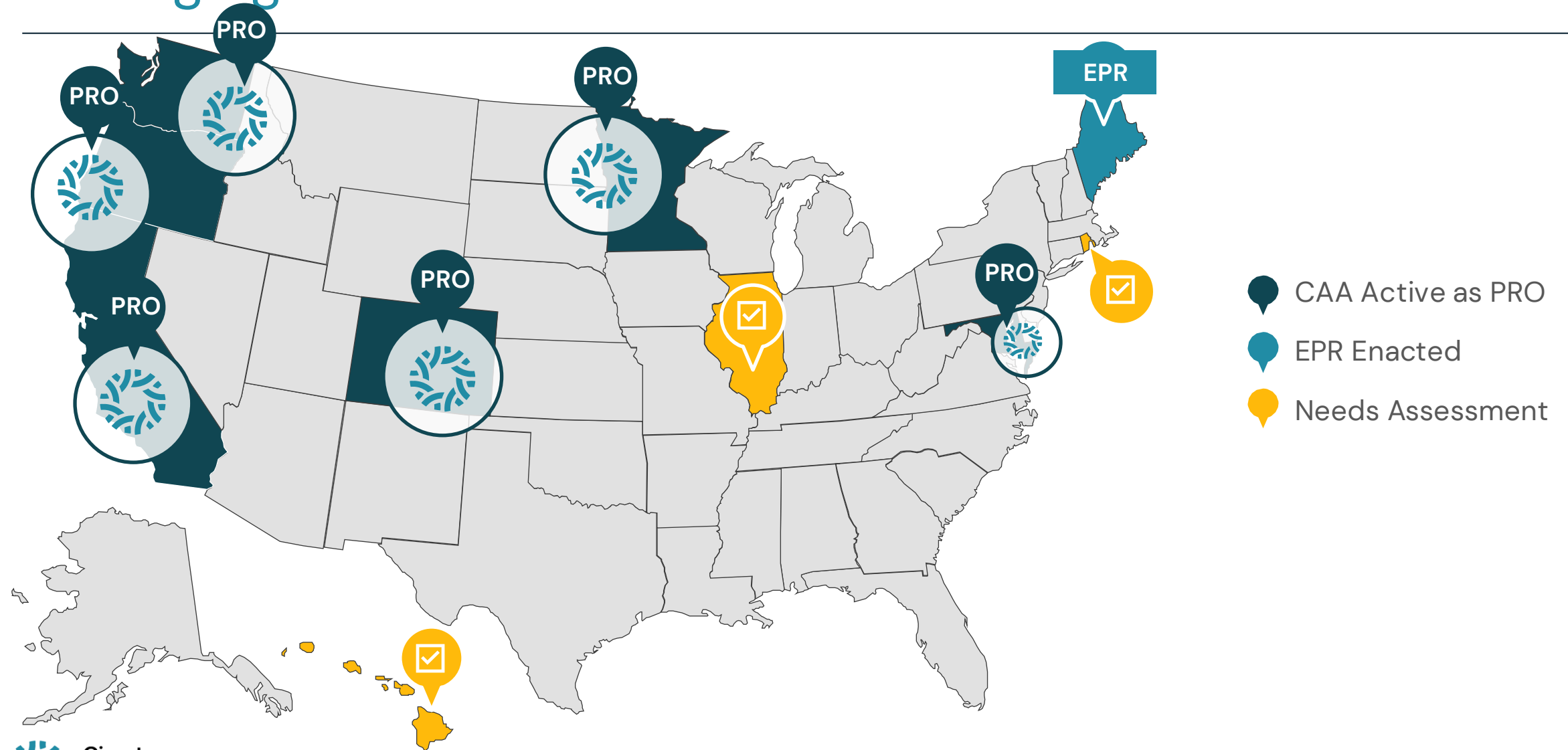


The Role of the PRO

A **Producer Responsibility Organization (PRO)** is a producer-led nonprofit organization that manages and improves the system for collecting and recovering materials after use. We facilitate compliance with Extended Producer Responsibility (EPR) laws, leading to positive environmental outcomes for communities.



Packaging EPR in the US



CAA's Mission

- CAA's mission is to help producers comply with EPR laws, deliver harmonized, best-in-class services and work with governments, businesses and communities to reduce waste and recycle more.

CAA will:

- Meet state-specific regulatory requirements;
- Leverage existing recycling systems and infrastructure; and
- Advance the circularity of covered materials through collaboration with local governments, service providers and recycling system interest holders.



CAA's Role as the PRO in Washington

By Jan. 1, 2026,
producers must
appoint a PRO.

By March 1, 2026, a
PRO must register with
the department.

- Ecology accepted CAA's PRO application on **March 4** to develop WA's initial program plan
- **Leverage learnings** from serving as PRO in states further along in EPR (CA, CO, OR)
- Find synergies with other states (Maryland, Minnesota) sharing similar EPR structures and timelines

PRO Responsibilities in WA

PRO obligations are outlined in Chapter 70A.208 RCW

Early Stage ~ Pre-Program Plan (Now - mid 2027)

- Recruit and register producers of covered materials
- Register as the PRO with Ecology, (March 1, annually)
- Cover Ecology's EPR program costs (one time and annual)
- Support producer compliance and early reporting
- Set and collect early producer fees, RCW 70A.208.040(3)(b) and 70A.208.160(1)
- Engage through cross-state listening tours
- Consult on Ecology-led preliminary needs assessment (December 2026) and final needs assessment (December 2027)
- Participate on and engage with advisory council and subcommittees and on rulemaking

PRO Responsibilities in WA (cont.)

Develop a Program Plan for Washington (mid 2027 – 2028)

- Develop performance targets and reimbursement methodology
- Develop draft program plan informed by needs assessment, input from WA interest holders, additional analysis and advisory council
- Deliver program plan to advisory council (mid-2028) and Ecology (Oct. 1, 2028)

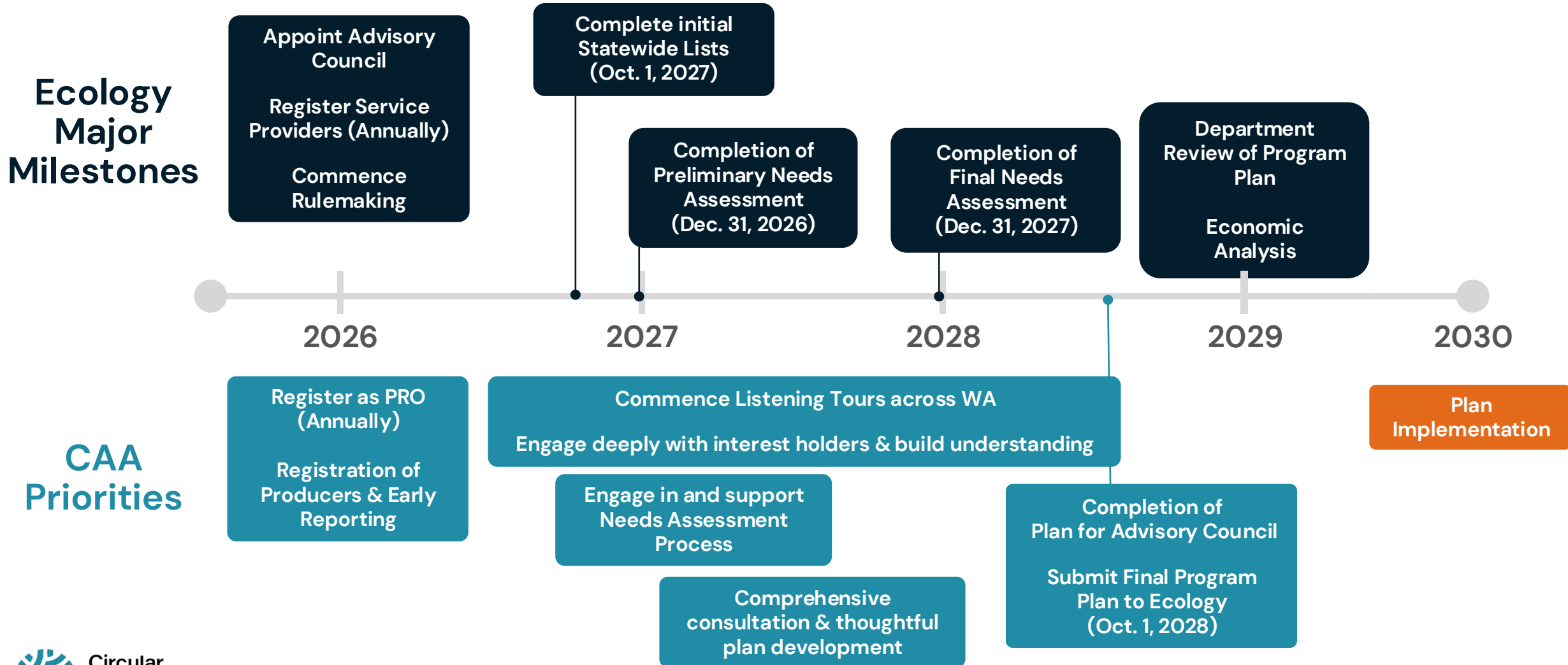
Pre-Implementation & Plan Implementation (2029; 2030-onward)

- Fund and operate a reuse grant program (2029)
- Implement the 5-year program plan (Jan. 1, 2030)
- Reimburse service providers for eligible costs (recycling, composting, reuse/refill, waste reduction)
- Invest in infrastructure to build on the existing waste and recycling infrastructure and expand access to Washington residents
- Submit annual reports & meet performance targets in the plan

Key Milestones and Timelines in WA

Washington – Key Milestones and PRO Priorities

Statutory/Regulator
 CAA



Rulemaking

Needs Assessment
(Ecology-led)



Program Planning
(PRO responsibility)



Implementation of Plan
(PRO)

Informs program planning

- Led and approved by Ecology
- In consultations with Advisory Council, PRO and other Interest holders

Sets operational parameters and targets, additional analysis

- Led by PRO
- In consultation with Advisory Council, Ecology and interest holders
- Approved by the Ecology

5-year operations and evaluation

- Led by PRO
- Reviewed by Advisory Council, Equity Subcommittee Ecology and interest holders
- Overseen by Ecology

Stay Engaged

Producers

- Register with CAA and Early Reporting
- Producer questions? Email producer.support@circularaction.org

Support Ecology's Needs Assessment

- Respond to surveys and the RFI in May

Provide CAA Your Input

- Early engagements through listening tours – site visits, facility tours, conversations
- Sign up for CAA news, webinars and events on [our website](#).
- Comment on national REM Standard

Washington State Listening Tour

Let's keep in touch. Invite CAA
out to your community or facility.



Questions?

Thank You



Info@CircularAction.org



CircularActionAlliance.org



[Circular Action Alliance](https://www.linkedin.com/company/circular-action-alliance)



[@CircularActionAlliance](https://www.youtube.com/channel/UC...)



Interchange 360

A trademark of LPMA

**Petroleum and Automotive
Packaging EPR**

David Lawes, CEO

Founding Members



ExxonMobil



Incorporation and Purpose






- Incorporated June 2024
- National non-profit EPR Compliance Agency
- Member-based organization
- Petroleum and petroleum related products and packaging
- Provide state-specific solutions
- Compliance and Circularity

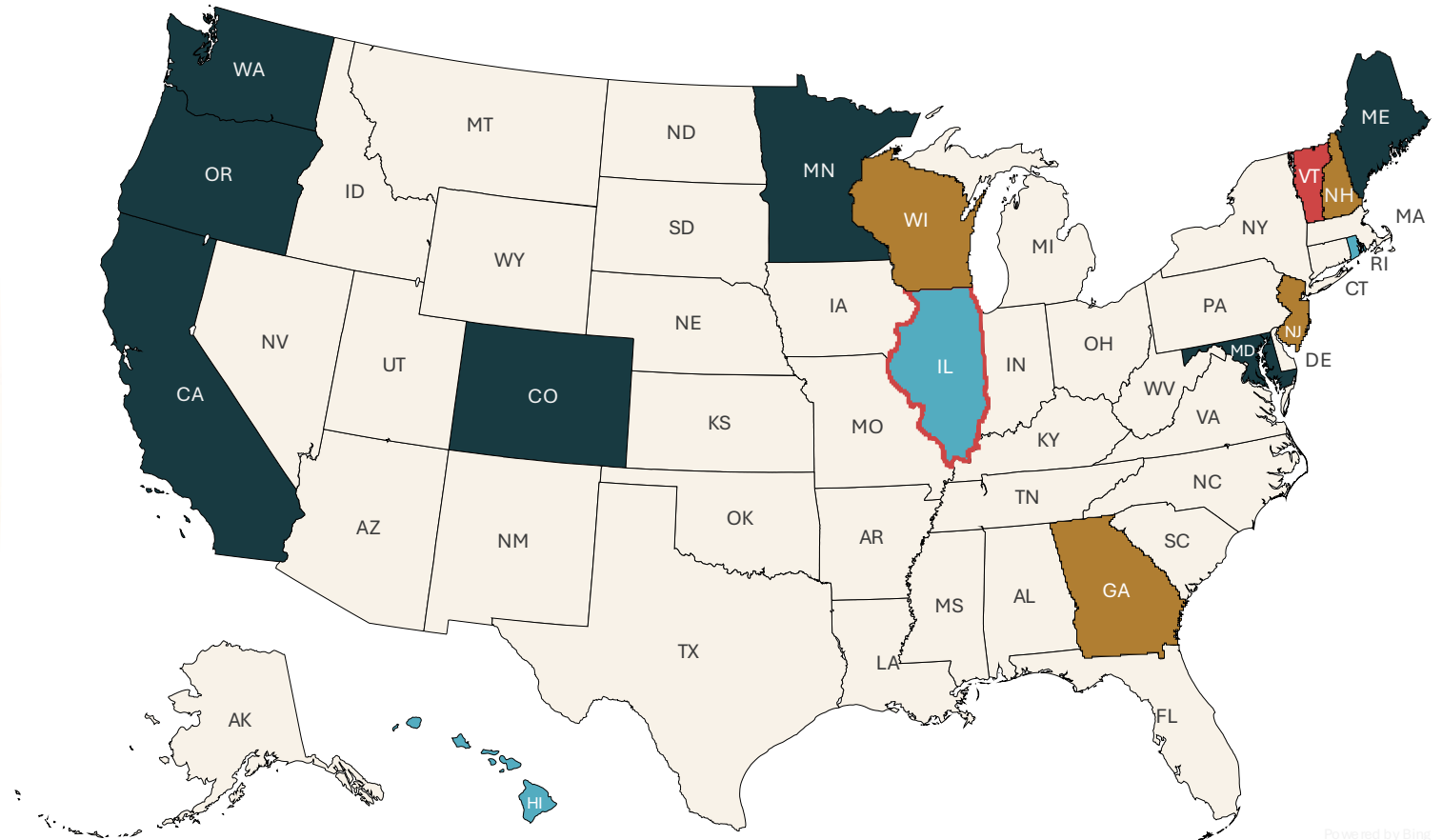
Applicable Products

- Lubricating Oil
- Antifreeze
- Diesel Exhaust Fluid
- Windshield washer fluid
- Brake fluid
- Lubricants
- Stabilizers
- Sealers
- Conditioners
- Boosters
- Solvents
- Degreasers
- Fuel system cleaners

Extended Producer Responsibility for PPP & HHW

Current as of 2/17/26

-  EPR for HHW Program Enacted
-  EPR for PPP Program Enacted
-  Needs Assessment Enacted
-  2026 EPR for PPP Bill Introduction
-  2026 EPR for HHW Bill Introduction



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Why Separate – Complimentary PRO

- Separate is important because....
 - Should not be co-mingled in curbside/household packaging – contamination and high cost
 - Separate allows for specialized processing and more likely to be circular
 - Success for Interchange 360 = less contamination for curbside recycling
- Could be IPP/ACP or Additional PRO (complimentary) or separate law
 - Colorado best example – easy, simple, high environmental outcome
 - Oregon/Minnesota worst example – oil containers will continue to go to garbage
- Interface with Super PRO (curbside)
 - Clearly defined Product List
 - Public Communication – check marks and arrows no X's
 - Oversight Costs of State

Public Collection Infrastructure Modified Sea Containers



Thank you



interchange360.com | info@interchange360.com

STATEWIDE LISTS DEVELOPMENT

- ECOLOGY SUMMARY OF CANDIDATE MATERIALS LIST AND EVALUATION
- ADVISORY COUNCIL DISCUSSION

Feedback on Evaluation Criteria

- Are there any criteria from legislation not sufficiently represented?
- Are there any criteria not included you would like us to consider?
- Approach to scoring – conservative or expansive?
 - Should some criteria be evaluated more conservatively and others more expansively?
 - What are the trade-offs of a conservative scoring approach compared to a more expansive approach?
- Any other thoughts or input on Evaluation Criteria for Ecology to consider?

Feedback on Candidate Materials List and approach to inclusion of exempt and non-covered materials

- Thoughts or input on Ecology's proposed approach to exempt any noncovered materials?
- Any other thoughts or input on Candidate Materials List?

LUNCH (45 MINUTES)

- RETURN AT 12:45PM

RESUME STATEWIDE LIST DISCUSSION

- ADVISORY COUNCIL DISCUSSION

Advisory Council Discussion

Evaluation Criteria

- Are there any criteria from legislation not sufficiently represented?
- Are there any criteria not included you would like us to consider?
- Approach to scoring – conservative or expansive?
 - Should some criteria be evaluated more conservatively and others more expansively?
 - What are the trade-offs of a conservative scoring approach compared to a more expansive approach?
- Any other thoughts or input on Evaluation Criteria for Ecology to consider?

Statewide Lists

- Thoughts or input on Ecology's proposed approach to exempt any noncovered materials?
- Any other thoughts or input on Candidate Materials List?

PUBLIC COMMENT (10 MINUTES)

- 2 MINUTES PER PERSON
- COMMENT MUST BE RELATED TO AGENDA ITEMS
- RAISE HANDS TO SPEAK (*9 IF DIALING IN)

PREVIEW OF NEXT MEETING CONTENT

- INPUT ON FUTURE HYBRID MEETING LOCATIONS (8/13, 10/8)

Next Steps

- Meeting materials, including meeting notes and copies of the presentations today will be published on RRAAdvisoryCouncil.org in 10 days
 - Council will receive an email when it's up
- Next AC meeting on June 11, 9-11:30am; Meeting is virtual

ADJOURN

- NEXT MEETING: THURSDAY, JUNE 11, 9:00-11:30AM